First Responder-Led Diversion and Outreach:

An Overview of the Field and Primer for Implementation

April 23, 2020
Funding Opportunity!
FY 2020 Comprehensive Opioid, Stimulant, and Substance Abuse Site-based Program (COSSAP)

Category 1: Local or Tribal Applications
- Subcategory 1a – An urban area or large county with a population greater than \(500,000\): up to \$1,200,000
- Subcategory 1b – A suburban area or medium-size county with a population between 100,000 and 500,000: up to \$900,000
- Subcategory 1c – A rural area or small county (as defined in the eligibility section) with a population of fewer than 100,000 or a federally recognized Indian tribe: up to \$600,000

Category 2: State Applications
- Applications from states on behalf of county, local, municipal, or tribal communities: up to \$6,000,000

Closing date: 11:59 p.m., ET, on May 21, 2020
Solicitation and details: https://bja.ojp.gov/funding/opportunities/bja-2020-17023
Webinar recording, FAQs, and sample narratives: http://s.iir.com/COSSAP_FY2020_Funding
COSSAP Law Enforcement and First Responder-Led Diversion:

A Level-Setting and TTA Presentation

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First-Responder Diversion: A Partnership Like Other Justice Diversion

Community-based services, housing, and recovery support

Many people can be safely diverted in the community instead of entering the justice system

Pre-Adjudication Diversion

Post-Adjudication

Police
First responders

Initial detention
Initial court hearings

Prosecutors
Jail
Court

Jail reentry
Prison reentry

Probation
Parole

Community

Diversion
**FR Diversion Is Also **Unlike** Other Justice Diversion**

<table>
<thead>
<tr>
<th>FR Diversion</th>
<th>Other Justice Diversion</th>
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<tr>
<td>• Moving <em>away</em> from justice system <em>without having entered it</em></td>
<td>• Moving <em>out</em> of justice system <em>after having entered it</em></td>
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<td>• <em>Behavioral health guided</em> with criminal justice partnerships</td>
<td>• <em>Criminal justice guided</em> with behavioral health partnerships</td>
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<td>• <em>Public health</em> solution to better public safety</td>
<td>• <em>A wide variety</em> of approaches for a variety of reasons</td>
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Variety of Terms for FR Diversion

- First-responder diversion
- Deflection
- Pre-arrest diversion (PAD)
- Pre-booking diversion
- Law enforcement-assisted diversion
- Alternatives to arrest (A2A)
- Co-responder
- Mobile Crisis Teams
- Crisis Intervention Teams (CIT)
- Crisis/ triage centers

**Note language differences: crisis versus noncrisis approaches**
The Need for Diversion: Turning an Encounter Into an Opportunity

56 MM encounters (DOJ, 2015)

12 MM move into/out of jails (DOJ, 2016)

44 MM encounters
Creating opportunities to assist people in getting the treatment, recovery, housing, and services they need
FR Diversion Framing

1. How are individuals identified for diversion/outreach?
   I. Overdose
   II. Narcotics intervention
   III. Voluntary referral
   IV. Types of offenses with screening

2. How is outreach conducted?
   I. Department-based (walk-in)
   II. Patrol-based (calls for service)
      III. Intentional outreach (targeted outreach)

3. Is leverage used to get individuals into treatment?
Five FR Diversion Frameworks: Pathways to Treatment

- **Naloxone Plus**: Engagement with treatment as part of an overdose response or DSM-V severe for opiates; tight integration with treatment, naloxone (individual too)

- **Active Outreach**: Law enforcement intentionally IDs or seeks individuals; a referral is made to treatment, which engages individuals in treatment

- **Self-Referral**: Individual initiates contact with law enforcement for a treatment referral (without fear of arrest), preferably with assistance to treatment

- **Officer Prevention Referral**: Law enforcement initiates treatment engagement; no charges are filed

- **Officer Intervention Referral**: Law enforcement initiates treatment engagement; charges are held in abeyance or citations issued, with requirement for completion of treatment (Law Enforcement Only)
Successful PAD Pathway Similarities

• Rapid access to treatment—measured in hours, not weeks
• Use of case managers—distinct from treatment providers
• Use of peer support services—to go the distance to recovery
• Divert to what?—having adequate treatment capacity to handle rapid access to treatment
• Engagement in treatment—once they are in, keeping them in and engaged is the next key to increasing positive outcomes and success
• Create all five pathways—to maximize your reach
The Pathways to Treatment
The TASC Model

100% Identification & Screening
Assessment
Referral/Placement into Treatment
Monitoring & Reporting
Recovery Support

Law Enforcement

100% Identification, Collaboration, Systems Communication

Community

A Way of Connecting Different Systems
Making the Connection
The Critical Link for FR Diversion

Law Enforcement
- 15 min
- 24 hr

Screening

Assessment

Referral to Treatment

Placement into Treatment

100% Identification

1 wk

2 wk

3 wk

6+ Weeks To Treatment!

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Implementation Considerations

- Crisis versus noncrisis
- Pilot the program—short time, small numbers, evaluate and adjust (90-day cycle)
- Develop FRD policies and consider multidisciplinary training needs
- Consider scheduled outreach versus 24/7 contacts
- Anticipate demand for services against ability to deliver
- Treatment for co-occurring disorders
- Formalize your referral process
- Data collection
Pitfalls in the FR Diversion Process

- Staff turnover
- Lack of formalization: no policy, procedure, or training
- Initiative not used
- “Chief’s initiative”
- Barriers to information sharing
- Lack of adequate treatment capacity
- Failure to capture data on performance
- Lack of sustainability plan
Center for Health and Justice TTA in Support of the COSSAP Grantees

• Provide remote and on-site TA
• Assist with planning, implementation, and operationalizing your initiative
• Conduct quality improvement
• Facilitate national mentoring program on FRD sites
• Developing numerous resources in coming months on FRD, including briefs/resource library/case studies/policy guidelines/training curriculum
• Can access TA and mentoring application on cossapresources.org
CHJ Team

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Have Questions?

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